

## Message Text

SECRET

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44

ACTION NEA-12

INFO OCT-01 ISO-00 NEAE-00 PM-07 NSC-07 SPC-03 SS-20

RSC-01 L-03 OMB-01 TRSE-00 CIAE-00 INR-10 EUR-25

DRC-01 /091 W

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P R 111432Z MAR 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 3122

SECDEF WASHDC PRIORITY

INFO JCS WASHDC

USMISSION NATO

DIRNSA WASHDC

OSAF/SAFUSI

CSAF/XOXX

CINCEUR

CINCUSAFE RAMSTEIN AB GERMANY

S E C R E T ANKARA 1806

EO 11652 XGDS-3 INDEF

TAGS: MARR, TU

SUBJECT: I.A. NEGOTIATIONS: STATUS OF AGREED MINUTES

REF: (A) ANKARA 1597; (B) ANKARA 1641

SUMMARY: EMBASSY BELIEVES RECENT DISAGREEMENT OVER AGREED MINUTES HAS LEFT POSITION ESSENTIALLY UNCHANGED, AND PROPOSES CONTINUE NEGOTIATIONS REAFFIRMING US VIEW ON STATUS AGREED MINUTES EARLY AND OFTEN. EMBASSY THINKS RECENT EPISODE PROBABLY SERVED USEFUL EDUCATIONAL PURPOSE FOR TURKS. END SUMMARY.

1. DEVELOPMENTS REPORTED REFTELS, ALTHOUGH DISTURBING, LEAVE SITUATION PRETTY MUCH WHERE IT HAS BEEN ALL ALONG. WILL BE RECALLED THAT DURING PREVIOUS ROUND OF DISCUSSION ON STATUS OF AGREED MINUTES ONE YEAR AGO, MATTER ENDED UP IN SAME PLACE IT HAS COME TO REST THIS TIME, I.E., IN A STAND-OFF.

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2. DESPITE DISCUSSIONS DURING DCA NEGOTIATIONS, TURKS HAVE BEEN SEEKING TO ESTABLISH AMBIGUOUS JULY 3, 1969 EXCHANGE OF LETTERS AS AUTHORATIVE ON STATUS OF AGREED MINUTES. EXCHANGE OF LETTERS WAS INADEQUATE FROM US POINT OF VIEW, SINCE DCA AGREED MINUTES ARE NOT AGREED MINUTES IN USUAL INTERNATIONAL JURIDICAL SENSE BUT IN FACT, OFTEN ADD TO OR MODIFY MAIN TEXT. WE BELIEVE ASULA'S LATEST POSITION (REF B), COMBINED WITH OUR STRONG OBJURGATIONS AT LAST NEGOTIATING SESSION AND TGS BACKDOWN ON CRYPTO ISSUE, LEAVES US IN ABOUT AS GOOD A POSITION AS WE ARE LIKELY TO OBTAIN. TO SEEK MORE WOULD INVOLVE DE FACTO RENEGOTIATION OF 1969 EXCHANGE OF LETTERS, WHICH WE DO NOT THINK IS REALIZABLE OR EVEN ADVISABLE TO TRY.

3. CONFLICT BETWEEN US OPERATIONAL NEEDS AND DESIRES ON ONE HAND AND TURKISH ASSERTIONS OF SOVEREIGNTY ON THE OTHER IS PERMANENT FACTOR AFFECTING OUR MILITARY PRESENCE HERE. MUST THEREFORE BE RECOGNIZED THAT REALISTICALLY, AS I.A.'S ARE PUT INTO PRACTICE IN FUTURE, DISPUTES OVER RELATIVE STANDING AND INTERPRETATION OF MAIN TEXT AND AGREED MINUTES WILL ARISE ON CASE BY CASE BASIS NO MATTER WHAT ASSURANCES WE NOW OBTAIN FROM TURKS. FUTURE NEGOTIATORS WILL AT SUCH TIMES NEED TO ADOPT SAME STRONG LINE WE HAVE TAKEN IN LATEST EPISODE, WITH OUTCOME DEPENDING UPON GENERAL CLIMATE OF US-TURKISH RELATIONS AND UPON WHAT ELSE IS GOING ON AT THE TIME.

4. UNLESS OTHERWISE INSTRUCTED BY COB MARCH 12, WE PROPOSE RESUME NEGOTIATIONS NEXT WEEK. AT FIRST OPPORTUNITY, WE WILL REAFFIRM IN CONCRETE WAY (I.E., APROPOS A SPECIFIC AGREED MINUTE) OUR INTERPRETATION OF STATUS OF AGREED MINUTES. IN MEANTIME, WE BELIEVE RECENT ROUND OF DEBATE ON SUBJECT HAS SERVED USEFUL PURPOSE. IT CONTRIBUTES SIGNIFICANTLY TO ASULA'S EDUCATION, GAPS IN WHICH PROBABLY PLAYED A ROLE IN RAISING THE ISSUE AT THIS TIME. HE AND HIS TURKISH NEGOTIATING COLLEAGUES ARE NOW WELL AWARE OF OUR GREAT SENSITIVITY ON THIS POINT. AT LEAST FOR AWHILE, WE THINK, TURKS WILL REFRAIN FROM FURTHER EFFORTS TO CHALLENGE STATUS OF AGREED MINUTES.

MACOMBER

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY BASES, MILITARY AGREEMENTS, NEGOTIATIONS, MEETING REPORTS  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
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**Disposition Comment:** 25 YEAR REVIEW  
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